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# London Luton Airport Expansion

Planning Inspectorate Scheme Ref: TR020001

**Volume 8 Additional Submissions (Examination)** 

8.19 Statement of Common Ground between London Luton Airport Limited and the East of England Ambulance Service NHS Trust

Infrastructure Planning (Examination Procedure) Rules 2010

Application Document Ref: TR020001/APP/8.19



### The Planning Act 2008

# The Infrastructure Planning (Examination Procedure) Rules 2010

# London Luton Airport Expansion Development Consent Order 202x

# 8.19 Statement of Common Ground between London Luton Airport Limited (trading as Luton Rising) and the East of England Ambulance Service NHS Trust

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|                        |      |                                    |  |
|                        |      |                                    |  |

# STATEMENT OF COMMON GROUND

This Statement of Common Ground has been prepared and agreed by (1) London Luton Airport Limited (trading as Luton Rising) and (2) the East of England Ambulance Service NHS Trust.

| Signed on Behalf of LONDON LUTON AIRPORT LIMITED (TRADING AS LUTON RISING) |
|--|
| Signature:   |
| Name:  |
| Position:  |
| Date:  |
|  |
| Signed on Behalf of the EAST OF ENGLAND AMBULANCE SERVICE NHS TRUST        |
| Signature:   |
| Name:  |
| Position:  |
| Date:  |
|  |

# **Contents**

|     |   | Page |
|-----|---|------|
| 1   | Introduction and purpose  | 1    |
| 1.1 | Purpose of Statement of Common Ground                           | 1    |
| 1.2 | Parties to this SoCG  | 2    |
| 1.3 | Proposed Development description                                | 2    |
| 2   | Engagement with the East of England Ambulance Service NHS Trust | 4    |
| 2.1 | Summary of engagement   | 4    |
| 3   | Matters agreed, ongoing, or not agreed                          | 5    |
| 3.1 | Scoping   | 5    |
| 3.2 | Traffic and Transport   | 7    |
| 3.3 | Health and Community  | 12   |
| 3.4 | Draft DCO   | 15   |
| 3.5 | Major Accidents & Disasters                                     | 17   |
| 3.6 | Efficiency and Resources  | 20   |

#### **Tables**

Table 2-1: Engagement between the Applicant and the East of England Ambulance Service NHS Trust

Table 3-1: Summary of matters

#### 1 INTRODUCTION AND PURPOSE

# 1.1 Purpose of Statement of Common Ground

- 1.1.1 This Statement of Common Ground (SoCG) relates to an application made by London Luton Airport Limited, trading as Luton Rising ("the Applicant"), to the Secretary of State for Transport under section 37 of the Planning Act 2008 ("the Act").
- The application is for an order granting development consent, known as a Development Consent Order (DCO). The draft DCO is referred to as the London Luton Airport (Expansion) Development Consent Order. The DCO, if granted, would authorise an increase of the permitted capacity of London Luton Airport ("the airport") to 32 million passengers per annum (mppa) ("the Proposed Development").
- 1.1.3 This SoCG has been prepared by the Applicant and the East of England Ambulance Service NHS Trust (EEAST) in respect of the Proposed Development. In particular, this SoCG focuses on:
  - a. Road closures, heavy goods vehicle (HGV) and abnormal indivisible load (AIL) movements and the management of lorries during construction.
  - b. Establishment of a Transport, Community Safety Health and Wellbeing Working Group prior to construction.
  - c. Construction workers and construction phase accidents.
  - d. Engagement with EEAST through construction phase.
- 1.1.4 The purpose and possible content of SoCGs is set out in paragraphs 58-65 of the Department for Communities and Local Government's guidance entitled "Planning Act 2008: examination of applications for development consent" (26 March 2015). Paragraph 58 of that guidance explains the basic function of SoCGs:

"A statement of common ground is a written statement prepared jointly by the applicant and another party or parties, setting out any matters on which they agree. As well as identifying matters which are not in real dispute, it is also useful if a statement identifies those areas where agreement has not been reached. The statement should include references to show where those matters are dealt with in the written representations or other documentary evidence."

1.1.5 SoCGs are therefore a useful and established means of ensuring that the evidence at the DCO examination phase focuses on the material differences between the main parties, and so aim to help facilitate a more efficient examination process.

#### 1.2 Parties to this SoCG

- 1.2.1 The Applicant is the owner of the airport and is a private limited company wholly owned by Luton Borough Council (LBC). The airport is managed and operated by London Luton Airport Operations Ltd through a Concession Agreement with the Applicant and LBC. This agreement lasts until 2032.
- 1.2.2 The EEAST provides accident and emergency services in Bedfordshire, Hertfordshire, Essex, Norfolk, Suffolk and Cambridgeshire. It is an 'Interested Party' in the Development Consent Order (DCO) process and has been consulted during the course of the preparation of the application for development consent for the Proposed Development.
- 1.2.3 The Applicant and the EEAST are collectively referred to in this SoCG as 'the parties'. The parties have been, and continue to be, in direct communication in respect of the Proposed Development.

# 1.3 Proposed Development description

- 1.3.1 The Proposed Development builds on the current operational airport with the construction of a new passenger terminal and additional aircraft stands to the north east of the runway. This will take the overall passenger capacity from 18 mppa to 32 mppa1. In addition to the above and to support the initial increase in demand, the existing infrastructure and supporting facilities will be improved in line with the incremental growth in capacity of the airport.
- 1.3.2 Key elements of the Proposed Development include:
  - a. extension and remodelling of the existing passenger terminal (Terminal 1) to increase the capacity;
  - b. new passenger terminal building and boarding piers (Terminal 2);
  - c. earthworks to create an extension to the current airfield platform; the vast majority of materials for these earthworks would be generated on site;
  - d. airside facilities including new taxiways and aprons, together with relocated engine run-up bay and fire training facility;

<sup>&</sup>lt;sup>1</sup> On 1 December 2021, the local planning authority (Luton Borough Council) resolved to grant permission for the current airport operator (LLAOL) to grow the airport up to 19 mppa, from its previous permitted cap of 18 mppa. Since then, the application was called-in and referred to the Secretary of State for determination instead of being dealt with by the local planning authority. The inquiry to consider the called-in application opened on Tuesday 27 September 2022, and closed on Friday 18 November 2022. At the time of submission of the application for development consent the outcome of the inquiry was still unknown and, therefore, all of the assessment work to date has been undertaken using a "baseline" of 18 mppa. Nonetheless, in anticipation of LLAOL's 19 mppa planning application, the Applicant's environmental assessments included sensitivity analysis of the implications of the permitted cap increasing. As a result, the Applicant believes that the environmental assessments are sufficiently representative of the likely significant effects of expansion, whether the baseline is 18 mppa or 19 mppa. Where the change of the baseline does affect an assessment topic, in most cases it means that the "core" assessments (using an 18 mppa baseline) report a marginally greater change than would be the case with a 19 mppa baseline. The findings of the assessment are presented in the Environmental Statement submitted with the application for development consent.

- e. landside facilities, including buildings which support the operational, energy and servicing needs of the airport;
- f. enhancement of the existing surface access network, including a new dual carriageway road accessed via a new junction on the existing New Airport Way (A1081) to the new passenger terminal along with the provision of forecourt and car parking facilities;
- g. extension of the Luton Direct Air to Rail Transit (Luton DART) with a station serving the new passenger terminal;
- h. landscape and ecological improvements, including the replacement of existing open space; and
- i. further infrastructure enhancements and initiatives to support the target of achieving zero emission ground operations by 2040², with interventions to support carbon neutrality being delivered sooner including facilities for greater public transport usage, improved thermal efficiency, electric vehicle charging, on-site energy generation and storage, new aircraft fuel pipeline connection and storage facilities and sustainable surface and foul water management installations.

<sup>&</sup>lt;sup>2</sup> This is a Government target, for which the precise definition will be subject to further consultation following the *Jet Zero Strategy*, and which will require further mitigations beyond those secured under the DCO.

# 2 ENGAGEMENT WITH THE EAST OF ENGLAND AMBULANCE SERVICE NHS TRUST

## 2.1 Summary of engagement

- 2.1.1 The pre-application statutory consultation carried out by the Applicant, and the way in which it has informed the application for development consent, is set out in full in the **Consultation Report [AS-048].** As an emergency service and key social infrastructure provider, the EEAST is an interested party and has been consulted on the proposals, and submitted a formal response to the consultation carried out by the Applicant.
- 2.1.2 The parties continue to be in direct communication in respect of the Proposed Development.
- 2.1.3 Having reviewed the application documents and the Relevant Representations, the ExA requested on 13 July 2023 that the Applicant should seek to develop an SoCG with the EEAST.
- 2.1.4 This SoCG between the parties is based on a programme of consultation and ongoing engagement which is summarised in Table 2-1. This sets out the meetings and correspondence that took place and the topics discussed. Matters under discussion are set out in section 3.

Table 2.1: Engagement between the Applicant and the East of England Ambulance Service NHS Trust

| Date                    | Form of correspondence  | Details  |
|-------------------------|---|--|
| 4 September<br>2019     | Meeting - JESIP Academy,<br>Longfield, Hitchin Road,<br>Stevenage, SG1 4AE                    | Hertfordshire Local Resilience Forum meeting. The purpose of this meeting was to introduce the proposals and provide information about the 2019 statutory consultation.                |
| 17<br>September<br>2019 | Meeting - Bedfordshire Fire<br>and Rescue Service,<br>Southfields Road,<br>Kempston, MK42 7NR | Bedfordshire Local Resilience Forum Executive Group meeting. The purpose of this meeting was to introduce the proposals and provide information about the 2019 statutory consultation. |
| 1 April 2022            | Email/letter  | Response submitted to the 2022 statutory consultation.   |
| 30 August<br>2022       | Email/letter  | Letter to the EEAST to address the points raised in their statutory consultation responses and offer to meet.  |
| 07 August<br>2023       | Meeting   | Meeting between the EEAST and the Applicant's team to discuss the issues raised in EEAST's relevant representation.  |

# 3 MATTERS AGREED, ONGOING, OR NOT AGREED

Table 3.1: Summary of matters

| SoCG ID | Matter  | East of England Ambulance<br>Service NHS Trust position   | The Applicant position  | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|---------|---|---|---------------------|-------------------------------------|
| 3.1     | Scoping |   |   |                     |                                     |
| 3.1.1   | Scoping | Insufficient scoping work has been undertaken to date - to determine a suitable study area, baseline assessment and approach to identify the likely environmental, social and cumulative effects of the development on EEAST's operations.  It is EEAST's position that operations and call outs for the wider Luton urban area need to be baselined in order to assess the forecasted impact of the construction phase (callouts confined to the airport are linked to operational phase impacts which are not likely to be significant) and determine suitable mitigation measures. | The study area and baseline assessments for the Proposed Development were set out in the Environmental Impact Assessment (EIA) Scoping Report and further refined in the Environmental Statement (ES). Chapters 6 to 20 [APP-033, AS-076, AS-027, APP-035, AS-077, APP-037, APP-038, AS-078, AS-079, APP-041, AS-080, APP-043, AS-030, AS-081 and AS-031] of the ES describe the baseline and future baseline upon which each aspect assessment for the EIA is based.  Assessments of relevance to EEAST within the ES include the following: |                     | Ongoing                             |
|         |         |   | - Chapter 13 Health and Community [APP-039]-  |                     |                                     |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|---|--|---------------------|-------------------------------------|
|         |        |   | with regards to effects on<br>the health of the<br>population;   |                     |                                     |
|         |        |   | <ul> <li>Chapter 15 Major         Accidents and         Disasters (MA&amp;D) [APP-041] – with regards to the risk of a MA&amp;D occurring;     </li> </ul>   |                     |                                     |
|         |        |   | - Chapter 18 Traffic and Transport [AS-030] (inc. Vol 3, Appendix 18.3 Draft Outline Construction Traffic Management Plan [APP-130]) – with regards to impacts on the local transport network and its users. |                     |                                     |
|         |        |   | The Applicant has sought information on the current number of callouts to the airport from EEAST in order to further understand EEAST's operational needs.   |                     |                                     |

| SoCG ID | Matter                       | East of England Ambulance<br>Service NHS Trust position  | The Applicant position  | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|------------------------------|--|---|---------------------|-------------------------------------|
| 3.2     | Traffic and Tr               | ansport  |   |                     |                                     |
| 3.2.1   |                              | Insufficient measures are proposed to avoid, reduce, mitigate and compensate for the likely Project impact on EEAST's operations (summarised below) during the construction phase of the Proposed Development.   | Noted – responses to individual points raised are provided below.   |                     | Ongoing                             |
| 3.2.2   | Highway<br>network<br>impact | It is evident that a significant level of demolition and construction phase work involving large scale plant, equipment and machinery deployment/use, engineering operations, waste material arisings/ deposition, import of construction material, HGV traffic generation and related road management measures are envisaged - leading to highway network impact, delay and route diversions. Information to determine the effect of increased HGV traffic and transport/road network management and route diversion measures, and its impact on EEAST's operational capacity, resources and efficiency is currently absent from the EIA and associated | An assessment of construction and operational traffic was undertaken based on the Proposed Development's design and constructability information available at the time of writing, and reported in Chapter 18 Traffic and Transportation [AS-030] of the ES and the Transport Assessment [APP-203, AS-123, APP-205 and AA-206].  Details on HGV routing and traffic management are not confirmed at this stage. However, an Outline Construction Traffic Management Plan (Outline |                     | Ongoing                             |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position   | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|---|--|---------------------|-------------------------------------|
|         |        | DCO documentation. The impact of increased HGV traffic, transport/ road network management and route diversions on EEAST's operational capacity, resources and efficiency therefore needs to be presented and assessed - with appropriate mitigation and management measures secured within a Section 106 planning obligation or Deed of Obligation, as part of any DCO approval. EEAST consider that the following should be such obligations:  • Emergency Services Best Practice/awareness guidance to be incorporated into transport contract documentation (this clause could be included within the Construction Traffic Management Plan - DCO Requirement 14 - and a commitment is required in the SoCG at the examination stage to incorporate measures to directly address EEAST's Principal Areas of Interest and Concern set out | CTMP) [APP-130] has been prepared and submitted with the application and the final CTMP will be agreed with the relevant highway authorities. The CTMP will be agreed with the relevant highway authorities once a contractor is appointed and the works are planned in detail and prior to construction commencement. This is secured by Requirement 14 in Schedule 2 of the Draft DCO.  The Applicant acknowledges the suggestions from EEAST and is currently considering the mitigation and management measures suggested. |                     |                                     |

| SoCG ID | Matter                                  | East of England Ambulance<br>Service NHS Trust position  | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|---|--|--|---------------------|-------------------------------------|
|         |   | in its Relevant<br>Representation).  |  |                     |                                     |
|         |   | <ul> <li>An EEAST Contract         Performance Notice (CPN)         and related administrative         procedures contingency         budget (budget and         procedures for         application/payment to be         determined).</li> </ul>                          |  |                     |                                     |
|         |   | Terms of Reference,     Membership and a     Communications Strategy for     establishing a Transport,     Community, Safety, Health     and Wellbeing Group (with     EEAST attendance     obligatory to make it     quorate).  |  |                     |                                     |
| 3.2.3   | Abnormal<br>Indivisable<br>Loads (AILs) | The strategy for AlLs incorporating an assessment of suitable traffic access routes, road closures and diversions for accommodating AlL and related HGV movements, is to be determined by the lead contractors in consultation with the highway authorities. Consequently, | A construction traffic assessment was undertaken based on the Proposed Development's design and constructability information available at the time of writing, and reported in Chapter 18 Traffic and Transportation |                     | Ongoing                             |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position  | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|--|--|---------------------|-------------------------------------|
|         |        | information to determine the nature, type/size, frequency, route management reliance on police escort, and expected time delays associated with AILs, which are likely to directly impact on EEAST's operational capacity, resources and efficiency is currently absent from the EIA and associated DCO documentation. This impact information therefore needs to be presented and assessed - with appropriate mitigation and management measures secured within a Section 106 planning obligation or Deed of Obligation, as part of any DCO approval.  Measures to mitigate the impact of construction phase AIL traffic on EEAST's operational capacity, resources and efficiency need to be identified and included, such as:  • Emergency Services Best Practice/awareness guidance to be incorporated into transport contract documentation - access routes to Rendezvous Point (RVP)1, RVP2 and all of the | [AS-030] of the ES and the Transport Assessment [APP-203, AS-123, APP-205 and AA-206]. This was supplemented by Appendix 18.3 Outline Construction Traffic Management Plan [APP-130] and Appendix 18.4 Outline Construction Workers Travel Plan [APP-131].  Detailed access and egress, plant type, movements and route management will be the responsibility of the lead construction Contractor as detailed in the Code of Construction Practice (CoCP) [Appendix 4.2 [APP-049] of the ES). The requirement to carry out works in accordance with the CoCP is secured through the Requirement 8 of Schedule 2 of the Draft Development Consent Order [AS-005]. Precommencement requirements to prepare a detailed Construction Traffic Management Plan (Requirement 14) and detailed Construction Workers Travel |                     |                                     |

| SoCG ID Ma | atter | East of England Ambulance<br>Service NHS Trust position   | The Applicant position  | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|------------|-------|---|---|---------------------|-------------------------------------|
|            |       | fields access gates will have to be kept clear at all times to allow emergency services access.  • An EEAST CPN and related administrative procedures contingency budget (budget and procedures for application/payment to be determined).  • Terms of Reference, Membership and a Communications Strategy for establishing a Transport Community Safety, Health and Wellbeing Group (with EEAST attendance obligatory to make it quorate). | Plan (Requirement 15) are also secured.  The lead contractor will appoint a senior member of staff who will be the designated liaison officer responsible for the implementation, day to day management, and monitoring of the approved CTMP. That person's responsibilities would include being the principal point of contact on the site for all local groups, residents, and businesses regarding matters relating to transport (refer to section 3.2 of the Outline Construction Traffic Management Plan [APP-130]). This would provide a point of contact between the EEAST and the lead contractor.  The Applicant acknowledges the suggestions from EEAST and is currently considering the mitigation measures suggested. |                     |                                     |

| SoCG ID | Matter                 | East of England Ambulance<br>Service NHS Trust position  | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|------------------------|--|--|---------------------|-------------------------------------|
| 3.3     | Health and Co          | ommunity   |  |                     |                                     |
| 3.3.1   | Engagement             | Omission to include suitable Terms of Reference, Membership and a Communications Strategy for establishing a Transport, Community Safety, Health and Wellbeing Working Group (with EEAST attendance obligatory to make it quorate) to be set up - to inform and assist the management of relevant aspects of the construction, operational and decommissioning phases of the Proposed Development requiring a coordinated response from health and Blue light partners, including EEAST, Bedfordshire, Luton and Milton Keynes Integrated Care System (BLMKICS) (or successor organisations) Bedfordshire Police and Bedfordshire Fire & Rescue Service. | Engagement with EEAST during the pre-application stage of the Proposed Development is detailed in the Consultation Report [AS-048].  The Applicant recognises continued engagement with EEAST will be important throughout the next stages, should a DCO be granted.  The suggestion of setting up a Transport, Community Safety, Health and Wellbeing Working Group is being explored by the Applicant. |                     | Ongoing                             |
| 3.3.2   | Construction workforce | It is evident that during the three construction periods a significant number of construction workers are required to implement the demolition and construction stages   | The full details of construction workforce will be determined once a lead construction Contractor is appointed.  |                     | Ongoing                             |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position   | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|---|--|---------------------|-------------------------------------|
|         |        | of the Project. Information to determine the nature of the construction workforce, their home origin, health status, clinical dependencies, location of any temporary accommodation, which are factors likely to impact on EEAST's operational capacity, resources and efficiency, including its logistical response with healthcare partners, is currently incomplete and insufficiently assessed within the EIA and associated DCO documentation. This impact information therefore needs to be presented and assessed, with appropriate mitigation and management measures secured within a Section 106 planning obligation or Deed of Obligation, as necessary, as part of any DCO approval.  An Emergency Plan as part of Section 6 of the CoCP (DCO Requirement 8/ Schedule 2) is welcomed however a commitment is required in the SoCG at the examination stage to incorporate measures within the CoCP to | Section 7.3 of Appendix 4.1 Construction Method Statement and Programme Report [APP-048] of the ES discusses the estimated number of operatives per assessment phase. It also details assumptions regarding the location and travel arrangements of the construction workforce. The Applicant therefore believes that the ES does include a reasonable worst-case assessment of the likely significant effects, even if the detail is not yet fully known. Information regarding health status, clinical dependencies is not available at this stage. Section 7.2 of the Report details the Applicant's intention to establish a Safety Leadership Group to set strategic health and safety strategy and review performance including an occupational health programme.  Requirements for the provision of occupational healthcare facilities at the construction site |                     |                                     |

| SoCG ID | Matter     | East of England Ambulance<br>Service NHS Trust position  | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|------------|--|--|---------------------|-------------------------------------|
|         |            | directly address EEAST's Principal Areas of Interest and Concern set out in its Relevant Representation, e.g to incorporate plans and contingencies for emergency access, on-site triage, medical assessment, patient identification, stabilisation, clinical information, safe and efficient handover to EEAST responders within operationally optimal attendance times, including Helicopter Emergency Medical Services (HEMS) access etc. | are set out within Appendix 4.2 Code of Construction Practice [APP-049] of the ES. This includes the provision of first aid and occupational healthcare service on site. Appropriate health surveillance will also be provided. No regular callouts to the ambulance service from the construction site are expected.  An assessment of relevant major accident and disaster hazards is provided within Chapter 15 Major Accidents and Disasters (MA&D) [APP-041] of the ES. The assessment concludes that, with the controls established through the DCO (e.g. in the form of the CoCP and the Construction Traffic Management Plan (CTMP)), no likely significant risks of MA&Ds remain. |                     |                                     |
| 3.3.3   | Engagement | In the light of the above, EEAST recommend that appropriate Terms of Reference, Membership and a   | The Applicant recognises continued engagement with EEAST will be important   |                     | Ongoing                             |

| SoCG ID | Matter                          | East of England Ambulance<br>Service NHS Trust position  | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|---------------------------------|--|--|---------------------|-------------------------------------|
|         |                                 | Communications Strategy for establishing a Transport, Community Safety Health and Wellbeing Working Group (with EEAST attendance obligatory to make it quorate) is established, potentially in advance of the Examination. This would help to inform and assist the management of relevant aspects of the Proposed Development requiring a coordinated response from 'health and blue light partners', incorporating representatives from EEAST, the local Integrated Care Systems (ICS's) Bedfordshire Police and Bedfordshire Fire and Rescue Service. | throughout the next stages. Further engagement through the development of a Statement of Common Ground with EEAST is currently underway.  The suggestion of setting up a Transport, Community Safety, Health Wellbeing Working Group is being explored by the Applicant.  Refer to matter 3.3.1 of this SoCG for the Applicant Response. |                     |                                     |
| 3.4     | Draft DCO                       |  |  |                     |                                     |
| 3.4.1   | Impacts on operational capacity | Review of the Applicant's Environmental Statement and related DCO documentation, indicates that the Proposed Development's potential effects (impacts) on EEAST's operational capacity, efficiency and resources (namely staff, vehicle fleet and  | The Transport Assessment [APP-203 to APP-206] and the ES, submitted by the Applicant as part of its application for development consent, reports the findings of its robust assessments on the transport network and on the environment.   |                     | Ongoing                             |

| SoCG ID | Matter              | East of England Ambulance<br>Service NHS Trust position   | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|---------------------|---|--|---------------------|-------------------------------------|
|         |                     | estate assets) have not been baselined or sufficiently assessed to date.  EEAST is therefore keen to work with the Applicant to ensure this omission is addressed by further information being prepared to inform a robust DCO application for examination.  In particular, EEAST wishes to agree and secure suitable mitigation and management measures as part of the DCO Requirements and/ or via a Section 106 planning obligation (or Deed of Obligation) and reflect this position within a SoCG by commencement (or at an early stage) of the Examination. | The Applicant has sought information from EEAST in relation to the current number of callouts to the airport in order to further understand EEAST's operational needs. The Applicant considers its assessment is appropriate and robust, however, it does welcome further engagement with EEAST in order to understand their concerns. |                     |                                     |
| 3.4.2   | DCO<br>Requirements | Omission to include suitable DCO Requirements and/or Heads of Terms of Agreement, either via a Section 106 planning obligation or Deed of Obligation - to provide funding and new facilities provision, as required, to increase the capacity, response capability and project preparedness for EEAST's   | The Applicant has endeavoured to engage with EEAST throughout the development of the Proposed Development and recognises that continued engagement with EEAST will be important going forward.   |                     | Ongoing                             |

| SoCG ID | Matter                          | East of England Ambulance<br>Service NHS Trust position   | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|---------------------------------|---|--|---------------------|-------------------------------------|
|         |                                 | staff, vehicle fleet and estate assets to mitigate and manage the impacts arising.  An Emergency Plan as part of Section 6 of the CoCP (DCO Requirement 8/Schedule 2) is welcomed however a commitment is required in the SoCG at the examination stage to incorporate measures to directly address EEAST's Principal Areas of Interest and Concern set out in its Relevant Representations, e.g. to incorporate plans and contingencies for emergency access, on-site triage, medical assessment, patient identification, stabilisation, clinical information, safe and efficient handover to EEAST responders within operationally optimal attendance times, including HEMS access etc. | Whilst the Applicant's assessments have not indicated a need for increased funding or facilities provision for EEAST, the Applicant is willing to engage with EEAST to further understand its concerns.  In reference to EEAST position on the Emergency Plan refer to matter 3.3.2 in this SoCG for the Applicant's response. |                     |                                     |
| 3.5     | Major Accide                    | ents and Disasters  |  |                     |                                     |
| 3.5.1   | Impacts on operational capacity | A significant level and duration of demolition and construction phase work is envisaged, involving large scale plant, equipment and   | Detailed emergency contingency planning for the construction phase of the Proposed Development, and managing   |                     | Ongoing                             |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position   | The Applicant position   | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|---|--|---------------------|-------------------------------------|
|         |        | machinery deployment/use, hazardous and non- hazardous waste material arisings/ deposition, import of construction material, specialist construction/ engineering operations/ processes and product storage across the three construction periods. Information to determine the effect of the demolition and construction phase and its impact on EEAST's operational capacity, resources and efficiency is currently absent from the EIA and associated DCO documentation. HSE's construction statistic publications (for Great Britain) indicate that work related incidents, involving serious injury and fatalities, are statistically significantly higher for the construction industry as compared to the 'all industry' rate. In the event of a construction phase accident, appropriate procedures would therefore need to be put in place for emergency access, on-site triage, medical assessment and patient identification, stabilisation and transfer to an appropriate healthcare setting. Plans and | any impacts from the works, will be the responsibility of the lead contractor as detailed in the Code of Construction Practice (Appendix 4.2 [APP-049] of the ES. The requirement to carry out works in accordance with the CoCP is secured through Requirement 8 of Schedule 2 of the Draft Development Consent Order [AS-005], including a pre-commencement requirement to prepare an emergency plan that is agreed in writing with relevant planning authority.  Whilst the estimated predicted incident rate is not available at this time, mitigation measures have been put in place for accident and incident prevention and control, as detailed in Section 6 of the CoCP [APP-049]. |                     |                                     |

| SoCG ID | Matter | East of England Ambulance<br>Service NHS Trust position   | The Applicant position | Source of agreement | Agreed /<br>Ongoing / Not<br>agreed |
|---------|--------|---|------------------------|---------------------|-------------------------------------|
|         |        | contingencies for emergency access (access routes to RVP1, RVP2 and all of the fields access gates will have to be kept clear at all times to allow emergency services access), on-site triage, medical assessment, patient identification, stabilisation, clinical information, safe and efficient handover to EEAST responders within operationally optimal attendance times (noting the delay risks above) which in urgent cases may require HEMS access, are considered to be necessary. The incidence and impact of major accidents (and disasters) on EEAST and its HEMS partner operational capacity, resources and efficiency (including EEAST hazardous area response teams - HART) needs to be presented and assessed, with appropriate mitigation and management measures secured within a Section 106 planning obligation or Deed of Obligation, as part of any DCO approval. |                        |                     |                                     |

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|---------|---------------------------------|--|---|---------------------|-------------------------------------|
| 3.6     | Efficiency an                   | d Resources  |   |                     |                                     |
| 3.6.1   | Impacts on operational capacity | EEAST considers that the Proposed Development is likely to give rise to significant effects on its operational capacity, efficiency and resources (incorporating its staff, vehicle fleet and estate assets) which have not been baselined or sufficiently assessed by the LLA Project to date. The Proposed Development is therefore considered to adversely affect EEAST's ability to meet and deliver its targets and priorities (statutory duties) as a key healthcare and emergency services provider. Inclusion of measures specific to addressing EEAST's Principal Areas of Interest and Concern set out in its Relevant Representations are required in the SoCG at the examination stage – DCO Requirements and/or as part of the Section 106 Agreement. | The Transport Assessment [APP-203 to APP-206] reports the findings of the assessments on the transport network and environment as required to support the application for development consent in accordance with application legislation and planning policy.  Chapter 15 Major Accidents and Disasters of the ES [APP- 041] includes consideration of accessibility to the expanded airport by emergency services, and describes the measures that have been incorporated into the Proposed Development to ensure that such access is not impeded.  Chapter 13 Health and Community of the ES[AS-078] includes an assessment of the effects of the Proposed Development on access to healthcare services during both construction and operation, |                     | Ongoing                             |

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|         |                                 |   | concluding that such effects would not be significant at any assessment phase.   |                     |                                     |
|         |                                 |   | The Applicant has undertaken a robust assessment as required but is willing to engage with EEAST to understand their concerns further.   |                     |                                     |
|         |                                 |   | The Applicant acknowledges the suggestions from EEAST regarding measures specific to addressing EEAST's Principal Areas of Interest and Concern and is currently considering the mitigation and management measures suggested.   |                     |                                     |
| 3.6.2   | Impacts on operational capacity | Identified impacts arising from the Proposed Development should therefore be addressed by employing appropriate mitigation and management measures - to be secured and implemented through DCO Requirements, and/ or via a Section 106 planning obligation or | The Transport Assessment [APP-203 to APP-206] and Surface Access Strategy [APP-228] set out the monitoring and mitigation measures proposed. As part of the ongoing review process, the Applicant intends to produce monitoring programmes, assess any impacts, and then intervene |                     | Ongoing                             |

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|         |        | Deed of Obligation, as part of any DCO approval.  This approach ought to be reflected in a SoCG to clarify the position reached and inform the forthcoming Examination process. Inclusion of measures specific to addressing EEAST's Principal Areas of Interest and Concern set out in its Relevant Representations are required in the SoCG at the examination stage.  The measures ought to include a process to assist EEAST and its health and blue light partners to plan for and implement coordinated responses to construction phase (and any operational and decommissioning phase) impacts and incidents, to optimise patient outcomes.  EEAST's operations and call outs for the wider Luton urban area need to be baselined in order to assess the forecasted impact of the construction phase (callouts confined to the airport are linked to operational phase impacts which | accordingly if any issues persist as appropriate. The Applicant is willing to engage further with EEAST on these points.  For the Applicant's response to EEAST's point on operations and call outs please refer to matter 3.1.1 and 3.6.1. |                     |                                     |

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|         |        | are not likely to be significant) and determine suitable mitigation. |                        |                     |                                     |